



The Convergence of Drug Trafficking and Terrorism: Uncovering the Dynamics of Narco-Terrorism

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Abstract

Drug trafficking and terrorism have seriously threatened many countries' global stability and national security. However, in recent years, there has been an increasing trend of convergence between drug trafficking and terrorism, forming a phenomenon known as narco-terrorism. The article seeks to reveal the relationship between narcotics trafficking and terrorism, a phenomenon often called narco-terrorism. This study's normative legal research method utilizes conceptual and comparative approaches. The results reveal that the convergence between drug trafficking and terrorism seriously impacts security, economy, and social stability. The drug trade provides a substantial source of income for terrorist groups, enabling them to expand their networks, purchase weapons, and launch terror attacks. Conversely, terrorist groups provide drug traffickers protection, infrastructure, and access to drug markets. This study provides important insights for governments, law enforcement agencies, and international organizations in designing effective strategies and policies to counter narco-terrorism. By understanding the dynamics and mechanisms of convergence between drug trafficking and terrorism, appropriate preventive and countermeasures can be taken to mitigate the threats faced by the global community.

I. Introduction

Swift worldwide transformations in the contemporary era have engendered novel problems and threats to international security. One aspect is the convergence of drug trafficking with terrorism, sometimes referred to as Narco-terrorism ([Ramirez et al., 2016](#)).

With advancements in technology and resources, illicit organisations such as terrorist factions and drug cartels have discovered novel methods to enhance and augment their activities ([Mochary, 1989](#)). Narco-terrorism, a concept initially referred to in the late 1980s, is a term that describes the phenomenon in which terrorist organizations use drug trafficking as a source of funding for their activities ([Lee, 1989](#)). In a broader context, narco-terrorism also includes attempts by drug cartels to use terrorist tactics to gain territorial or political control ([Machuca-Pérez, 2022](#)). Through this approach, they can influence governments and people in various countries, often with dire consequences. This circumstance makes it necessary for society to understand and analyze the dynamics between drug trafficking and terrorism ([Miller & Damask, 1996](#)). There has been a notable escalation in the relationship between these two entities in recent decades. They have grown progressively intertwined, resulting in novel difficulties and risks to global security. Terrorist organisations require consistent financing to sustain their activities, and drug trafficking has emerged as a primary means of generating such revenue. Moreover, drug cartels frequently pursue the protection and assistance of terrorist organisations to maintain their operations and counteract law enforcement initiatives ([Lupsha, 1989](#)).

This convergence is not limited to the local or regional level but has become a global phenomenon ([Friedman, 1989](#)). The dynamics of narco-terrorism are becoming increasingly precise and cause significant concern, from Afghanistan, where the Taliban has long been funded by the opium trade, to Latin America, where drug cartels are using terrorist tactics to expand their influence ([Saavedra, 2004](#)). Moreover, the proliferation of digital technology and finance has enhanced the group's capacity to function across geographic and jurisdictional limits. Terrorist organisations and drug cartels are progressively employing cybercrime, money laundering, and cryptocurrency as means to enhance their operational capabilities. At its essence, narco-terrorism presents a multifaceted challenge that necessitates a profound comprehension and interdisciplinary insight. The interplay between drug trafficking and terrorism has a historical depth, intricately woven into the social, political, and economic fabrics of numerous countries and regions. Their convergence as narco-terrorism represents not merely a contemporary issue but also an ever-evolving challenge that necessitates a responsive and adaptable approach. To effectively address and surmount the complexities posed by narco-terrorism, the state must devise strategies and policies that are both effective and efficient. In this instance, relying solely on law enforcement proves inadequate. It is essential to investigate alternative methodologies that engage diverse participants and sectors, including civil society, the private sector, and the international community ([Behm & Palmer, 1991](#)). Furthermore, an enhanced comprehension of narco-terrorism can facilitate the anticipation and alleviation of its detrimental effects. By comprehending the interplay between drug trafficking and terrorism, we can discern and tackle the elements that facilitate the emergence of narco-terrorism.

The 2020 Global Terrorism Index (GTI) reports ([Figure 1](#)) that Indonesia is fourth in the Asia Pacific most affected by terrorism. Indonesia got a score of 4.629. Globally, Indonesia is ranked 37th ([Jayani, 2021](#)). Indonesia's relatively high ranking in the 2020 Global Terrorism Index (GTI), only brought by the Philippines, Thailand, and Myanmar, indicates a sizable risk of narco-terrorism. Terrorism and drug trafficking

are often intertwined; these two illegal activities reinforce and facilitate one another. Terrorism in Indonesia, as explained in the GTI report, is primarily driven by religious extremism. Terrorist groups often use the drug trade as a funding source to support their activities, including weapons purchases, training, recruitment and other operations. Thus, there is a significant risk that terrorists in Indonesia may become involved in drug trafficking to finance their activities, thus creating the phenomenon of narco-terrorism. In addition, the high victim and impact rates of terrorism in Indonesia indicate that this country is unstable and vulnerable, which drug traffickers and terrorists can exploit. In addition to data from the National Narcotics Agency of the Republic of Indonesia, between 2021 and mid-2022, 55,392 cases of drug crimes were uncovered and 71,994 suspects, with evidence of narcotics in the form of 42.71 tons of methamphetamine, 71.33 tons of cannabis, 1,630,102.69 ecstasy pills, and 186.4 kg of cocaine ([Mubarok, 2022](#)).

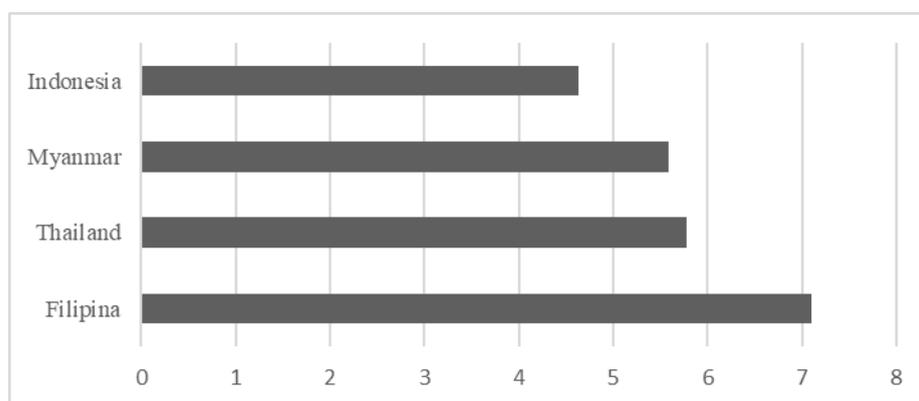


Figure 1. The 2020 Highest Global Terrorism Index (GTI) in Asia Pacific

The available evidence indicates a potential for the emergence of narco-terrorism in Indonesia. The primary indicator of this is the significant prevalence of drug-related offences, as shown by data from the National Narcotics Agency of the Republic of Indonesia. With over 55,000 cases and approximately 72,000 suspects in just two years, it is evident that drug trafficking in Indonesia possesses an extensive and intricate network. Furthermore, according to the Global Terrorism Index, Indonesia has a comparatively elevated degree of terrorism impact regionally and globally. These two variables provide conditions conducive to the emergence of narco-terrorism, wherein terrorist organisations may exploit drug trafficking for financial and logistical sustenance. Consequently, Indonesia must implement sufficient preventative and counteractive measures to avert the proliferation of narco-terrorism. The instability and disorder engendered by terrorism can foster a climate conducive to the proliferation of drug trafficking, so facilitating the activities of both drug traffickers and terrorists. Consequently, Indonesia's position in the GTI indicates that the nation must acknowledge and address narco-terrorism concerns. Efforts for mitigation and prevention must be intensified, not only against terrorism but also against drug trafficking. A comprehensive strategy encompassing law enforcement, international collaboration, community empowerment, and resolving fundamental social and economic issues will be essential in tackling this crisis.

The study titled "The Convergence of Drug Trafficking and Terrorism: Uncovering The Dynamics of Narco-terrorism" aims to elucidate the intricate relationship between narcotics trafficking and terrorism, a complex phenomenon frequently referred to as narco-terrorism. This study employs a normative legal approach to attain the specified objective ([Soekanto & Mamudji, 2001](#)). With several research methods, such as conceptual and comparative approaches ([Marzuki, 2005](#)).

The study examines narco-terrorism issues like narcotics, terrorism, and their relationship. This perspective views narco-terrorism as a collaboration between drug trafficking networks and terrorist groups that exploit each other in economic, political, and security situations. Drug networks may use terrorist tactics to safeguard their operations, while terrorist groups use drug trafficking to fund their activities. This study investigates narco-terrorism hypotheses and their global and local evolution. This study compares international policies adopted by global organisations like the UN and Interpol and specific countries. These organisations coordinate global narco-terrorism activities through multilateral cooperation, intelligence exchange, and technical support to impacted nations. This study compares legal systems' narco-terrorism responses to determine their strengths and faults. It is critical because narco-terrorism involves various actors with different agendas across borders. This research can help identify the best ways to address this issue by understanding diverse tactics across countries. The conceptual and comparative approaches in this research are necessary because narco-terrorism is a complicated problem that involves drug-related crimes and terrorism and cannot be fully comprehended by studying one country's legal system. The conceptual method helps explain the relationship between these two primary crimes, while the comparative approach evaluates legal strategies in different countries. Combining these two methodologies allows the study to analyse more deeply and make worldwide policy suggestions. Countries' potential narco-terrorism policies are also examined. The study will examine how countries coordinate law enforcement and cross-border crime prevention and strengthen the international legal framework to combat narco-terrorism. Over time, this research hopes to show how worldwide collaboration can combat narco-terrorism and improve legal and legislative responses ([Effendi et al., 2023](#)).

The present study employs multiple data sources, encompassing primary, secondary, and tertiary data. These sources are obtained through library research, a procedure that entails collecting, evaluating, and interpreting information from many literary sources ([Ariawan, 2013](#)). The descriptive-prescriptive nature of this study means that the results do not only describe existing phenomena but also provide recommendations and suggestions on how to overcome these problems ([Salim et al., 2022](#)). The study's title presents findings and analyses that are articulated systematically and logically, aiming to offer a comprehensive understanding of the intersection between the narcotics trade and terrorism, as well as potential solutions to address this issue ([Kristiawanto, 2022](#)).

II. Formation and Evolution of The Relationship Between Drug Trafficking and Terrorism

The term "narco-terrorism" refers to the use of revenues from the drug trade by terrorist groups to fund their activities. The term has since developed to cover a wide

range of links between drug trafficking and terrorism, including cases where terrorist groups are directly involved in drug trafficking or where drug trafficking and terrorism influence each other through factors such as corruption, conflict, and political and economic instability (Pacheco, 2009). However, the term "narco-terrorism" is sometimes controversial, partly because of varying definitions and interpretations and questions about the extent to which a link between drug trafficking and terrorism exists. However, this concept remains essential for understanding and tackling two serious challenges facing many countries and people worldwide.

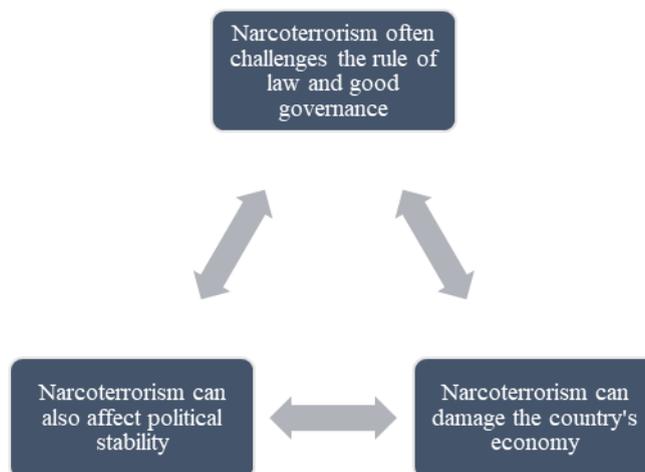


Figure 2. Potential Narcoterrorism

Narcotics and terrorism significantly impact global security and stability across numerous nations. This dynamic, which merges illicit drug trafficking with terrorism, presents a significant global concern. The primary consequence is the deterioration of the rule of law, characterised by coordination between drug traffickers and terrorist organisations, leading to extensive corruption, intimidation of public officials, and the subversion of the court system. This results in the disintegration of societal order and governance. Narco-terrorism frequently exacerbates political instability by amassing influence and income, enabling it to contest governmental authority and enter the political system. Their activities economically undermine commerce and investment, conceal significant revenues from the official economy, result in governmental tax losses, and divert resources from other essential sectors. Narco-terrorism (Figure 2) also poses a direct threat to international peace and security, fueling cross-border conflicts and funding other forms of terrorism. In addition, its social impact is also significant, increasing violence and criminality in communities and undermining social structures and health. Combating narco-terrorism, therefore, requires international cooperation, including intelligence sharing and law enforcement cooperation, as well as efforts to reduce the demand for illegal drugs. A global and coordinated approach is key to tackling this threat and ensuring world peace, stability, and security (Singh & Nunes, 2013).

A. The Rule of Law and Decent Governance are Frequently Challenged by Narco-Terrorism

Drug trafficking and terrorist activity often involve corruption and other crimes, which can undermine legal and governmental institutions, creating an atmosphere of uncertainty and insecurity. In addition, narco-terrorism can also provide legitimacy and financing to terrorist groups, enabling them to continue to carry out their activities and increase their influence and power ([Björnehed, 2004](#)). A concrete example can be seen in the case of the Drug Cartels in Mexico, such as the Sinaloa and Los Zetas Cartels. These cartels are involved in the lucrative drug trade and in various other criminal activities, including murder, kidnapping and human trafficking ([Atuesta, 2017](#)). Furthermore, they often cooperate with corrupt government and law enforcement agencies to protect and facilitate their operations. In this context, drug cartels act as "narcoterrorists", using violence and terror to support their drug operations and influence the government. For example, the Sinaloa Cartel is known to use strategies of extreme violence and terror to defend and expand their territory, and they often have enough power and influence to challenge local and even national governments.

Traditional drugs, including cocaine and heroin, have historically been linked to cartels and terrorism financing. However, emerging evidence indicates that synthetic drugs, particularly methamphetamine and fentanyl, are increasingly utilised by terrorist organisations. These substances exhibit lower production costs, increased difficulty in detection, and a broader market, rendering them a profitable source of revenue.

Synthetic drug manufacture in Southeast Asia, especially in the Golden Triangle region, has markedly escalated. Criminal organisations partner with local terrorist factions, like those active in Myanmar, to finance insurgencies. The manufacture of methamphetamine has escalated, with billions of dollars in drugs being trafficked across the area, undermining law enforcement and destabilising governmental structures. These substances are utilised not only for monetary profit but also to augment the capabilities of terrorist operations in war areas. Methamphetamine, recognised for its stimulant properties, enables combatants to remain awake and vigilant for extended periods, hence enhancing their efficacy in combat scenarios.

In Europe, law enforcement organisations have identified a growing correlation between terrorist cells and drug trafficking networks. Europol reports indicate that extremist organisations such as ISIS have capitalised on synthetic drug markets, utilising these substances to finance their activities and enlist recruits. Synthetic substances like Captagon, commonly known as the "jihad drug," have been associated with the financing of terrorism in the Middle East and Europe. ([Al-Imam et al., 2017](#)). Captagon is widely trafficked in conflict zones, generating substantial revenue for groups like ISIS, which then use this money to purchase weapons, support operations, and finance terrorist attacks worldwide ([Steenkamp, 2024](#)).

B. Narco-Terrorism Affects Political Stability

In numerous instances, drug trafficking and terrorism mutually reinforce one another, as drug trafficking funds terrorist operations, while terrorism engenders the turmoil and instability that facilitate drug trafficking's proliferation. This situation can engender a detrimental cycle that undermines political stability and exacerbates conflict and bloodshed. An explicit illustration of this is evident in the Taliban situation in Afghanistan ([Felbab-Brown, 2005](#)). In recent decades, the Taliban have secured significant funding from the opium trade, a major commodity in the international drug trade. This revenue has allowed the Taliban to fund operations, buy weapons, and recruit. On the contrary, the terrorist activities and insurgencies by the Taliban have created an atmosphere of instability and conflict, facilitating the opium trade. For example, conflict and chaos often make law enforcement difficult, allowing opium growers to grow and drug traffickers to operate almost unhindered. In addition, the presence and activities of the Taliban have also forced many farmers to turn to growing opium as a source of income because other plants often cannot survive the conditions of conflict and chaos created by the Taliban. Thus, in this case, narco-terrorism has helped to strengthen the Taliban and affect political stability in Afghanistan. In this context, narco-terrorism functions not only as financing for terrorism but also as a means to create and exacerbate political instability.

The complex relationship between drug trafficking and terrorism, as seen in the case of the Taliban in Afghanistan, illustrates how narco-terrorism can trigger conflict and destabilize political structures. The Taliban's reliance on the opium trade for funding not only supports their insurgencies but also perpetuates a cycle of violence and instability that facilitates the further growth of the drug trade. This case is a clear example of how terrorism and drug trafficking can mutually reinforce each other, leading to prolonged instability in conflict-ridden regions. However, while traditional narcotics such as opium have been the main focus of narco-terrorism, emerging trends show that terrorist groups are increasingly using new synthetic drugs to sustain their operations. This new linkage between synthetic drugs and terrorism presents a greater challenge for law enforcement and policymakers. These drugs, which are cheaper to produce and harder to detect, have become critical tools for terrorist organizations to enhance their members' performance in conflict zones and secure funding. Furthermore, the growing involvement of European networks in this illegal trade adds a new dimension to the global narco-terrorism nexus.

C. Narco-Terrorism Adversely Affects a Nation's Economy

The narcotics trade has always served as a significant financial resource for terrorist factions and various criminal enterprises. Profits from drug trafficking are utilised to fund diverse illicit operations, engendering instability in multiple facets of life, including a nation's economy and security. An illustrative instance of this phenomenon is seen in Mexican drug cartels,

including the Sinaloa Cartel and Los Zetas, which have a longstanding history of utilising substantial earnings from drug trafficking to finance diverse illegal and violent endeavours. The Sinaloa Cartel is recognised as one of the largest and most formidable drug trafficking organisations globally. They create billions of dollars each year by smuggling drugs, chiefly cocaine, heroin, and methamphetamine, into the United States and other nations.

The profits generated from the drug trade are utilised to fund various illegal activities, including premeditated murders, kidnappings, extortion, and the maintenance of drug trafficking routes. Additionally, a portion of this revenue is allocated to corrupt practices involving government officials and police officers, undermining the country's rule of law and governance. Conversely, Los Zetas, originally functioning as the military arm of the Gulf Cartel, significantly depends on drug trade revenues to enhance their influence and power. Los Zetas engage in drug trafficking and utilise the resources acquired to participate in human trafficking, arms smuggling, and local terrorism, which instils fear in the population. Los Zetas are recognised for their significant violence, characterised by mass killings and the brutal murders of government officials and civilians. These actions are intended to sustain control over the territories and trade routes under their dominance.

The income from the drug trade also has a significant impact on Mexico's economy. The instability created by cartel activities, such as armed attacks, widespread corruption, and national security threats, makes international investors hesitant to invest in the country. This, in turn, undermines Mexico's economic growth prospects and exacerbates social inequality and poverty levels. As a direct consequence of cartel activities, key economic sectors such as tourism and international trade are often disrupted by violent actions. In certain areas controlled by cartels, businesses are forced to either shut down operations or pay protection money to the cartels in order to operate safely, ultimately stifling the local economy. This phenomenon is not limited to Mexico. Many countries in Latin America, Africa, and Asia also experience similar dynamics, where revenues from the drug trade are used to fund terrorist and criminal activities, further worsening economic and social instability in those nations ([Logan, 2011](#)).

These activities not only directly impact Mexican society and the economy through violence and corruption but also create a climate of uncertainty and insecurity that hinders investment and economic growth. For example, companies may be reluctant to invest in areas controlled by drug cartels for fear of violence and extortion. The cartels also use revenue from the drug trade to purchase advanced weapons and equipment, finance corruption among government officials, and even fund their operations, such as the manufacture and distribution of drugs. Overall, in this context, narco-terrorism has had a very damaging impact on the Mexican economy, creating a negative cycle involving drug trafficking, violence, corruption. Thus, narco-terrorism is not only a legal or security issue but also a social and economic problem that affects various aspects of people's lives. A comprehensive and multidisciplinary approach is needed to address this challenge, involving

cooperation and coordination between various sectors and institutions at the local, national and international levels.

III. Convergence Patterns Between Drug Trafficking and Terrorism In Different Regions of The World

The pattern of convergence between drug trafficking and terrorism varies worldwide, depending on several factors, including but not limited to political and economic conditions, the level of law enforcement, and the success rate of terrorist organizations and criminal groups in forming alliances. In this context, how this convergence pattern is formed in several vital areas, and the main factors influencing this pattern will be further investigated.

The intersection of drug trafficking and terrorism has emerged as a significant factor in Afghanistan's internal conflicts. The nation is recognised as the foremost producer of opium globally, with terrorist organisations like the Taliban exploiting this situation to finance their activities. Geographical factors, inadequate law enforcement, and unstable political conditions significantly influence the convergence pattern. Moreover, drug trafficking networks in South Asia facilitate the transfer of money and goods within the region, thereby enabling terrorist groups to acquire essential funding and resources. Afghanistan is recognised as the leading global producer of opium, with terrorist organisations like the Taliban deriving direct benefits from this illicit trade. Court rulings, including those from the Supreme Court of Afghanistan, indicate that the Taliban finances terrorism activities via revenue derived from drug trafficking. The case of Haji Bashar Noorzai, a prominent drug trafficker arrested and tried in the United States, illustrates the financial support the Taliban received for terrorist activities from Noorzai's drug trafficking network ([Roohi-Azizi et al., 2017](#)). Additionally, reports from the United Nations and UNODC (United Nations Office on Drugs and Crime) show that approximately 60% of the Taliban's funding comes from the opium trade, a figure consistent with analyses conducted over the past decade ([Scheffer, 2021](#)). The selection of Afghanistan as the primary region in this analysis is based on the fact that the country possesses a unique combination of weak law enforcement, government corruption, and prolonged political instability, which directly facilitates the convergence between drug trafficking and terrorism financing. Furthermore, Afghanistan's geographical location, bordering other drug-producing countries in South Asia, such as Pakistan and Iran, strengthens its role as a hub for international drug trafficking.

The convergence of drug trafficking and terrorism is also apparent in Latin America, particularly Colombia and Mexico. In Colombia, the FARC (Fuerzas Armadas Revolucionarias de Colombia) are known to have used the cocaine trade to fund their operations, although they are now officially at peace. In Mexico, powerful drug cartels often use terrorism tactics to achieve their goals and maintain control over their territories ([Thoumi, 2012](#)). Corruption, violence, and economic inequality have influenced this convergence pattern. In Latin America, Colombia and Mexico stand as clear examples of the convergence between drug trafficking and terrorism. In Colombia, court rulings related to the Fuerzas Armadas Revolucionarias de Colombia (FARC) highlight the close relationship between cocaine trafficking and the financing of this armed group. The Colombian court ruling in the case of Rodrigo Granda

Escobar in 2004 revealed how FARC systematically utilized cocaine trafficking to fund their military operations and terrorist campaigns. Although FARC officially reached a peace agreement with the Colombian government in 2016, earlier court decisions demonstrated how the group built an international network that leveraged drug trafficking profits to strengthen their military power. Meanwhile, in Mexico, drug cartels often employ terrorist tactics to control territories and maintain their criminal activities. The court ruling against Joaquín "El Chapo" Guzmán Loera in 2019 at the U.S. District Court for the Eastern District of New York illustrated the significant influence of drug cartels in instilling fear through organized violence resembling terrorism. The Sinaloa Cartel, led by Guzmán, has used extreme violence against civilians, government officials, and police to secure their drug trafficking routes to the United States and across Mexico. The selection of Colombia and Mexico for this analysis is based on unique historical and geopolitical factors, where drug trafficking in both countries became a highly profitable commodity for armed groups and cartels. Combined with fragile political conditions and rampant corruption, these two countries serve as clear examples of how drug trafficking and terrorism converge.

West Africa and the Sahara region are also places of convergence between drug trafficking and terrorism. Terrorist organizations such as Al-Qaeda in the Islamic Maghreb (AQIM) are known to fund their operations through drug trafficking. Unstable political conditions, weak law enforcement, and geographical proximity to trans-Saharan drug trafficking routes are some factors that influence this pattern (Pham, 2011). The convergence pattern of drug trade and terrorism in these regions shows how political, economic and social factors can affect the relationship between these two entities. In addition, this pattern also shows that this convergence is not a static phenomenon but a dynamic process that continues to develop as the environment and conditions change. The West Africa and Sahara regions were chosen for this analysis because they represent a major hub for global drug trafficking, which serves as a crucial funding source for terrorist groups such as Al-Qaeda in the Islamic Maghreb (AQIM) and Boko Haram. The unique geographical factors, including their strategic location between Latin America, a primary drug-producing region, and Europe, a key market, make this area a critical route for transcontinental drug trafficking. The trans-Saharan drug trafficking routes, stretching from Guinea-Bissau to Europe, facilitate the illegal movement of drugs, generating significant profits that terrorist groups then use to fund their operations.

For example, a report by the United Nations Office on Drugs and Crime (UNODC) in 2013 highlighted that this region has become a major conduit for cocaine trafficking from Latin America to Europe, with transaction values reaching billions of dollars annually. Moreover, political instability and weak law enforcement in countries such as Mali, Niger, and Nigeria exacerbate the situation. Political instability often creates opportunities for terrorist groups to operate with impunity. For instance, in the case of AQIM, the organization has long exploited the difficult-to-access desert areas as hideouts and operational bases, using the profits from drug trafficking to purchase weapons and expand their influence. A report from the Global Initiative Against Transnational Organized Crime in 2018 noted that AQIM has taken control of much of the trans-Saharan drug trade, using these routes to finance terrorist activities across the Sahel region.

Social and economic factors also play a significant role in shaping this convergence pattern. Severe economic inequality, high unemployment rates, and limited educational opportunities create a vulnerable population that is easily recruited by terrorist organizations and drug trafficking networks. Weak governments and high levels of corruption make it extremely difficult to combat both terrorism and drug trafficking. For example, a report from Interpol in 2020 indicated that some government officials in West Africa are directly involved in protecting drug trafficking operations, further strengthening the link between drug trafficking and terrorism in the region. Given this context, West Africa and the Sahara regions are highly relevant to this study as they demonstrate a strong connection between the political, economic, and social factors that facilitate the convergence between drug trafficking and terrorism. This region is not only a key transit point for international drug trafficking but also a fertile ground for terrorist groups that exploit the drug trade to finance and expand their influence across the area.

Based on the above analysis, the key factors influencing this convergence pattern include:

1. Political and Economic Conditions

Politically and economically fragile environments sometimes combine drug trafficking and terrorism. Terrorist and criminal groups flourish in this instability. Politically unstable nations like Afghanistan and Colombia are examples of this. Political instability generally weakens government and law. The result is inadequate law enforcement and widespread corruption. Terrorists and criminal groups use this to operate more easily. They regularly infiltrate and influence government agencies, worsening law and security. Unstable economies help these organisations thrive. Job possibilities and living circumstances diminish when a country's economy slumps. Criminal and terrorist groups use this environment to recruit young individuals with few options. Opium sales in Afghanistan have traditionally funded terrorists. In Colombia, the cocaine trade funds guerrilla and paramilitary groups. Both groups exploit political and economic instability to further their activity. A vicious cycle occurs when political and economic instability worsens drug and terrorism issues and vice versa. This issue requires a multifaceted response that tackles law enforcement, politics, economics, and society. Narco-terrorism-stricken nations need international support to reconstruct their institutions and restore stability.

2. Law Enforcement and Corruption

Inadequate law enforcement and corruption significantly influence the intersection of drug trafficking and terrorism. In numerous nations, insufficient resources and corruption frequently undermine law enforcement efficacy, fostering conditions that enable terrorist and criminal organisations to function without accountability. This limitation diminishes governmental capacity to respond effectively to threats and concurrently enables criminal activity. Corruption is a significant factor that exacerbates this issue. By undermining the integrity of law enforcement and security systems, corruption creates loopholes that drug syndicates and terrorist groups can exploit to expand their operations.

This often occurs through bribery or intimidation of law enforcement officials, allowing drug trafficking and terrorist activities to proceed with little or no interference. The implication is the destruction of social order and increased threats to national security, creating a vicious cycle in which corruption and criminality reinforce each other.

3. Availability and Demand for Drugs

The dynamics of the drug market are essential in shaping the convergence patterns between drug trafficking and terrorism. The accessibility and significant demand for narcotics in certain regions, such as opium in Afghanistan or cocaine in Latin America, frequently incite drug-related terrorism. The elevated global demand for narcotics, shaped by supply and demand dynamics, generates substantial economic motivations for terrorist organisations to participate in drug trafficking. Areas characterised by substantial drug production frequently exhibit deficient governance and law enforcement frameworks, rendering them more susceptible to corruption and infiltration by criminal and terrorist organisations. Terrorist organisations can readily use the drug trade as a financial source due to its substantial street value and persistent demand in the worldwide market. Their participation in the drug trade not only generates substantial financial resources but also facilitates the expansion of their networks and influence, both domestically and globally. Conversely, the elevated worldwide demand for narcotics establishes a profitable and enduring market for these entities. Countries that use drugs create a substantial market, frequently without adequate oversight and law enforcement to curtail the drug trade. Consequently, drug trafficking and terrorism are increasingly interconnected, with terrorist financing frequently originating from these illicit operations, resulting in a persistent loop that significantly affects global security and socio-economic stability.

4. Geography and Infrastructure

Geographic and infrastructural factors influence drug trafficking-terrorism convergence. Narco-terrorism networks generally tip in West Africa or Central Asia, where drug trafficking channels cross. Their strategic location makes drug transit and terrorist and criminal groups' movement and influence easy. Existing and unbuilt infrastructure in these locations also matters. Drug transportation is made easier by roads, ports, and aeroplanes. Terrorist and criminal groups thrive in remote, lawless locations when infrastructure is lacking or deteriorating. These organisations may readily establish and sustain drug trafficking networks in areas with poor infrastructure and little surveillance and law enforcement. Deserts and mountains provide natural cover for these illegal enterprises, making government enforcement more difficult and complex. This combination of geographical and infrastructural elements allows terrorist groups to support their operations through drug trafficking and develop their networks. This circumstance has made these locations drug terrorism hotspots, threatening local, regional, and global security.

5. Technology and Globalization

Technology and globalisation shape drug trafficking-terrorism convergence. Modern technology, especially digital communications and transactions, has made worldwide communication, coordination, and transactions more efficient and secure for terrorist and criminal groups. Encryption, social media, and online communication platforms let these groups operate more quietly and efficiently, boosting their scope and complexity. However, globalisation has expanded products and people's mobility worldwide. This condition allows terrorists and criminals to trade drugs internationally. Globalisation has facilitated drug supply and distribution, allowing criminal networks to enter new markets and regions. Technology in transportation and logistics has also helped. Drug smuggling is more efficient and undetectable with advanced shipping containers, drones, and other technologies. Integrated worldwide banking and financial systems enable fund transfers, money laundering, and other drug terrorism financing. Advanced technology and globalisation make fighting drug trafficking and terrorism harder. They enable terrorist and criminal groups to operate networks that are larger, more complicated, and harder for international law enforcement and security authorities to detect. They require new, more coordinated law enforcement and international cooperation to handle these growing dangers.

Comprehending the convergence trend between drug trafficking and terrorism, along with the influencing elements, is crucial for effectively addressing and mitigating the threat of narco-terrorism. Nonetheless, it is crucial to acknowledge that this methodology must be tailored to each region or country's unique circumstances and dynamics. Indonesia, akin to several other nations, has issues about drug trafficking and terrorism. However, there is no concrete evidence indicating a convergence between drug trafficking and terrorism in Indonesia, unlike in places such as Afghanistan or Colombia, this potential threat warrants vigilance. Indonesia represents a significant market for narcotics, particularly methamphetamine and cannabis. The nation is between the two principal drug-producing regions globally: the Golden Triangle (comprising Myanmar, Laos, and Thailand) and the Golden Crescent (including Afghanistan, Iran, and Pakistan) ([Prabha, 2001](#)). This condition makes Indonesia vulnerable to drug trafficking. Indonesia has also long struggled against terrorism, especially by radical groups inspired by jihadist ideology, such as Jemaah Islamiyah and groups linked to ISIS. The Indonesian government has made various law enforcement and deradicalization efforts to overcome this challenge.

Facing the threat of narco-terrorism, countries need to strengthen their security capacity. In addition to re-setting security priorities, training, knowledge and equipment improvements for law enforcement and security forces are necessary. In addition, capacity building in intelligence analysis, understanding of patterns and techniques of drug trafficking and terrorism, as well as handling the law and related judicial processes are also essential parts of this adaptation. Facing narco-terrorism is not enough with law enforcement and security alone. Countries need to develop a multidimensional approach involving other sectors such as health, education, and socio-economic. Prevention of drug abuse and deradicalization through education and

community empowerment. Overall, the convergence between drug trafficking and terrorism has brought significant changes to security policies and practices at the national and international levels. Through proper understanding and handling of this phenomenon, countries worldwide can formulate and implement more effective strategies to deal with this challenge.

It is important to note that this convergence also necessitates a transformation in many countries' structures and operations of security agencies. This may involve establishing a particular unit or department devoted to addressing narco-terrorism or restructuring and improving coordination between existing departments. This transformation may also include increased use of technology and data in law enforcement and security, such as advanced surveillance technologies and big data analytics to track and understand narco-terrorism activity. Handling narco-terrorism requires a sustainable and long-term approach. It is not enough to enforce the law alone, it also involves prevention, early intervention, and rehabilitation for individuals or groups involved in narco-terrorism activities. This includes education and training, public health programs, and socio-economic interventions to reduce vulnerability and increase community resilience to drug trafficking and terrorism.

To ensure the effectiveness of handling narco-terrorism, it is necessary to have progressive policies and laws that reflect the dynamics and complexity of this phenomenon. This may mean a review and reform of existing laws and policies, as well as the introduction of new laws specifically aimed at tackling narco-terrorism. Overall, the phenomenon of narco-terrorism has brought about significant changes in security policies and practices at the national and international levels. With the right approach ([Murphy, 1990](#)).

IV. The Best Strategies and Approaches That The International Community Can Use to Respond to and Overcome The Challenges Posed by Narco-Terrorism

Narco-terrorism, characterised by a symbiotic relationship between the drug trade and terrorist operations, poses a significant danger to world peace and stability. This topic represents a multifaceted transnational challenge necessitating a thorough comprehension and extensive response from the global community. Narco-terrorism presents not just legal and security challenges but also encompasses health, economic, and human rights concerns. The global community must implement a comprehensive, cooperative, and sustainable strategy to address this situation. In this regard, potential methods and techniques include enhancing international collaboration and coordination and fortifying international law and policies.

Facing the challenges of narco-terrorism, the international community needs strategies and approaches that are comprehensive, collaborative and sustainable. Here are some strategies and approaches that can be used:

1. Increased international cooperation and coordination

Narco-terrorism is a transnational problem that cannot be handled effectively by individual countries without the help and cooperation of other countries. Thus, international cooperation in exchanging intelligence information, law enforcement, and prevention and control needs to be increased. Good

coordination between countries is essential to identify, track and arrest groups and individuals involved in drug trafficking and terrorism. An example of international cooperation against narco-terrorism can be found in operations involving the United States and Colombia. In the early 2000s, the two countries launched Plan Colombia, an initiative to end Colombia's civil war and combat cocaine production and trafficking by the FARC guerrilla group. Plan Colombia involves significant military and economic assistance from the United States, including military training and equipment and support for political and economic reforms in Colombia. In addition, it also involves extensive intelligence and law enforcement cooperation between the two countries, including information exchange and coordination in the arrest and extradition of narco-terrorism suspects. These initiatives have contributed to a significant reduction in cocaine production in Colombia and a decrease in drug-related violence, although there are still challenges to be overcome. Nonetheless, Plan Colombia shows how international cooperation can play an essential role in the fight against narco-terrorism.

2. Strengthening international law and policy

International laws and policies must be strengthened to provide an effective and inclusive framework for dealing with narco-terrorism. This could include creating new laws and international treaties specifically addressing narco-terrorism or strengthening existing ones by expanding the scope and providing tougher sanctions. For example, the United Nations Convention Against Illicit Traffic In Narcotic Drugs And Psychotropic Substances 1988 is one of the leading international legal instruments that help eradicate drug trafficking. More than 180 countries have ratified this convention, providing a framework for international cooperation in the prevention and law enforcement of drug trafficking. However, despite their existence, implementation and enforcement of laws is often difficult, partly due to jurisdictional boundaries and differences in legal systems and law enforcement in different countries. Therefore, there may be a need to strengthen international law and policy in this regard, such as expanding the convention's scope to explicitly cover narco-terrorism or creating new international legal instruments specifically designed to address the unique challenges narco-terrorism poses.

3. Increasing the capacity of countries and international institutions

To respond to narco-terrorism, countries and international institutions must increase their capacities in law enforcement, intelligence and social response. Increasing training and resources for law enforcement and security forces and developing programs and interventions aimed at preventing and responding to narco-terrorism are essential steps. For example, the United States, through the Drug Enforcement Administration (DEA) and the FBI, have undertaken a large amount of capacity building and training for their agents in an effort to identify and respond to narco-terrorism threats (Figg, 2022). They have emphasized the importance of inter-agency and international cooperation in addressing this issue and have worked closely with several other countries to share intelligence and

resources. In Europe, Europol has the European Multidisciplinary Platform Against Criminal Threats (EMPACT), which focuses on increasing cooperation between countries and coordination on various severe crime threats, including narco-terrorism ([European Union Agency for Criminal Justice Cooperation, 2023](#)). They involve various stakeholders, from law enforcement to law enforcement, in creating strategies and operations to address this problem.

4. Multidimensional approach

Narco-terrorism is a complex phenomenon involving various aspects, ranging from security, law, health, and education to socio-economic. Thus, a multidimensional approach is needed. This means involving various sectors and disciplines in strategies and actions to combat narco-terrorism. The multidimensional approach to narco-terrorism can be seen in the strategy adopted by Colombia, a country that has long struggled against drug trafficking and violent terrorism. In the last decades, Colombia has implemented an approach known as a comprehensive strategy involving various sectors and disciplines.

5. Handling the main cause issues

Narco-terrorism is often rooted in issues such as poverty, inequality, conflict and government failure. The international community must work to address these issues as part of its strategy to combat narco-terrorism. This can be done through development programs and increasing welfare, conflict resolution, and efforts to improve governance and democracy. For example, international organizations such as the United Nations and the European Union have an essential role in mediating and resolving conflicts that can lead to narco-terrorism. For example, the peace process in Colombia between the government and FARC (Fuerzas Armadas Revolucionarias de Colombia) eventually led to the signing of a peace agreement in 2016 ([BBC News Indonesia, 2016](#)). This agreement is followed by a program of development and agrarian reform aimed at addressing the root causes of narco-terrorism.

6. Respect human rights

Indeed, it is critical to respect and protect human rights in all efforts to combat narco-terrorism. In the face of this complex challenge, states and international actors must ensure that the law enforcement actions and policies implemented do not violate human rights. Therefore, any strategies employed must always be grounded in the principles of law and justice. The importance of respecting human rights in this context is not only moral but also practical. Actions that violate human rights can undermine public trust in government and law enforcement agencies and increase social and political instability. In addition, human rights violations can provide justification for terrorist and criminal groups to gain support or recruit new members. Implement preventive measures such as providing proper training for law enforcement officers, establishing effective monitoring systems, and implementing accountability mechanisms to ensure the respect of human rights. Furthermore, it is crucial to constantly review and adjust policies and practices to ensure their effectiveness in combating narco-terrorism while operating within an appropriate legal and human rights framework.

International cooperation is also vital in this context. States and international organizations should work together to share best practices, develop holistic strategies, and support law enforcement efforts that respect human rights. Through a law-and-human-rights-centered approach, counter-narcotics-terrorism efforts can be more effective and sustainable in the long term, while maintaining integrity and trust in democratic institutions.

7. Counselling and education

Education and community outreach are key to preventing drug terrorism. These programs educate people and communities about drug abuse and terrorism and give them the tools to defend themselves and others. US schools use DARE (Drug Abuse Resistance Education) programs as an example. These programs teach students about drug usage and give them ways to prevent it. Early prevention programs like DARE teach kids and teens about drug abuse's medical, psychological, and social impacts. These programs also teach decision-making, self-esteem, and peer pressure management. These programs assist teens in making better drug and hazardous behaviour choices by giving accurate and relevant information. Community education and outreach also strengthen communities against drug terrorism. Community workshops, seminars, and awareness campaigns can help identify and prevent drug-related and terrorism in their neighbourhoods. These efforts include how to report suspicious activities and help community people vulnerable to criminal or terrorist groups. Community education and outreach are crucial to fighting drug terrorism. This method can improve individual behaviour and strengthen community resilience to drugs and terrorism ([Lucas, 2008](#)).

8. Evidence-based approach

Anti-drug terrorism initiatives must be evidence-based to be effective and accurate. Based on solid research and facts, policymakers and law enforcement can make informed judgements about drug terrorism patterns, causes, and effects. Research and analysis are essential to creating more effective and targeted strategies and activities. Research by the UNODC sheds light on the international drug trade, especially its financing of terrorism. Data and analysis from such research help explain how drug trafficking and terrorism networks emerge and interact with economic, social, and political issues. Legal legislation, education programs, and community outreach campaigns can be more targeted and particular with this evidence-based approach. Understanding the causes and drivers of drug terrorism helps prevent and prosecute the problem at its source, improving long-term success. An evidence-based approach also allows strategy adaptation and evolution. Updated research keeps policies and actions relevant and effective as drug trafficking and terrorism operations alter. This method also helps identify best practices and learn from other countries and international organisations' drug terrorism experiences, resulting in a more coordinated and comprehensive global strategy ([Milano et al., 2017](#)).

9. Involvement of non-government actors

Non-governmental actors contribute to combating drug terrorism. From lobbying and education to research and information distribution, civil society organisations, academic institutions, the commercial sector, and the media may help address this issue. This diverse cast of players promotes a more comprehensive and inclusive drug terrorism response that considers affected populations' needs and rights. Civil society organisations frequently lead community education and advocacy. They raise awareness, shape public opinion, and directly support drug trafficking and terrorism victims. The International Centre for Counter-Terrorism (ICCT) in The Hague, Netherlands, conducts extensive research on terrorism and extreme violence prevention. Their study, which typically links terrorism with narcotics, informs policy and strategy. Technological and financial advances to combat drug trafficking and terrorist financing are also crucial for the private sector. Technology businesses can track and stop unlawful activities, while banking institutions can tighten money laundering procedures. International news organisations like Al Jazeera and the BBC report heavily on drug terrorism. Their reportage enhances public awareness and fosters transparency and responsibility from those fighting this scourge. Thus, involving non-governmental entities makes narco-terrorism combat more diverse and multifaceted. They offer diverse viewpoints, knowledge, and resources that help improve government and international organisations' efforts to address this difficult issue.

In implementing these strategies, one must remember that a practical approach in one region or country may take time to apply in another. In this case, each strategy needs to be adapted based on the specific context of the region or country. For example, in Afghanistan, conflict resolution and political stability are vital in reducing the power of groups such as the Taliban and their ability to obtain funding from the opium trade. On the other hand, in Mexico, tackling corruption and violence by drug cartels may be more urgent. Meanwhile, a better approach in the West Africa and Saharan regions may involve increased law enforcement and regional cooperation to curb trans-Saharan drug trafficking routes. In addition, a multidimensional and multi-stakeholder approach is also essential in overcoming narco-terrorism. This means engaging multiple parties, including governments, international organizations, NGOs and the private sector, in a concerted effort to address this challenge. Such an approach makes it possible to address the problem from various aspects, including law enforcement, economic development, education, and public health.

Finally, it is also important to continually evaluate and adapt the strategies and approaches used. As narco-terrorism dynamics change, the strategies and approaches must also evolve. Ongoing evaluation and adjustment of this strategy will ensure that efforts to tackle narco-terrorism remain relevant and practical. Overall, narco-terrorism is a complex and multidimensional phenomenon that requires an equally complex and multidimensional approach to addressing it. By understanding the pattern of convergence between drug trafficking and terrorism and the factors that influence this pattern, we can formulate a more effective and targeted strategy to respond to and overcome narco-terrorism challenges. Overall, Responding to and overcoming narco-

terrorism challenges requires a comprehensive, collaborative and sustainable strategy and approach. This challenging task requires commitment and concerted efforts from the international community. However, with the right strategy and good cooperation, we can reduce the adverse effects of narco-terrorism and create a safer and more peaceful world.

V. Conclusion

Narco-terrorism – the merging of drug trafficking with terrorism – is an increasing global threat to security and stability. It shows how drug trafficking and terrorism can reinforce each other, creating more complicated and deadly dangers. Narco-terrorism requires improved international collaboration and coordination, law enforcement and security capabilities, and a multifaceted response combining multiple sectors and disciplines. Effective narco-terrorism management requires addressing major cause concerns, respecting human rights, and using evidence. These methods must combine law enforcement and human rights and address narco-terrorism's root causes – poverty, injustice, and war. To address narco-terrorism inclusively and follow community needs and rights, all stakeholders, including non-governmental actors, must be involved. We can eliminate narco-terrorism and make the world safer and more peaceful by working together. Although the obstacles are great, the international community can overcome them and defend society against narco-terrorism with dedication. Indonesia must likewise take a multifaceted strategy for narco-terrorism. Drug misuse and terrorism are serious issues in Indonesia despite its low narco-terrorism rate. Indonesia needs tailored anti-narco-terrorism methods due to its fourth-largest population and socio-economic issues. However, drug misuse and terrorism remain important issues. Indonesia needs tailored anti-narco-terrorism methods due to its fourth-largest population and socio-economic issues. However, drug misuse and terrorism remain important issues. Indonesia needs tailored anti-narco-terrorism methods due to its fourth-largest population and socio-economic issues.

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